

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# S. 2500

To enable producers and feeders of sheep and importers of sheep and sheep products to develop, finance, and carry out a nationally coordinated program for sheep and sheep product promotion, research, and information, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

OCTOBER 4 (legislative day, SEPTEMBER 12), 1994

Mr. LEAHY (for himself, Mr. SIMPSON, Mr. WALLOP, Mr. CRAIG, Mr. KEMPTHORNE, Mr. CAMPBELL, Mr. BURNS, Mr. BAUCUS, Mr. BINGAMAN, Mr. CONRAD, Mr. DASCHLE, Mr. DOMENICI, Mr. DORGAN, Mrs. HUTCHISON, Mr. KERREY, Mr. PRESSLER, Mr. WOFFORD, and Mr. HATCH) introduced the following bill; which was read twice, considered, read the third time, and passed

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## A BILL

To enable producers and feeders of sheep and importers of sheep and sheep products to develop, finance, and carry out a nationally coordinated program for sheep and sheep product promotion, research, and information, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

### 3   **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Sheep Promotion, Re-  
5   search, and Information Act of 1994”.

1 **SEC. 2. FINDINGS AND DECLARATION OF POLICY.**

2 (a) FINDINGS.—Congress finds that—

3 (1) sheep and sheep products are important  
4 goods;

5 (2) the production of sheep and sheep products  
6 play a significant role in the economy of the United  
7 States in that sheep and sheep products are pro-  
8 duced throughout the United States and used by  
9 millions of people throughout the United States and  
10 foreign countries;

11 (3) sheep and sheep products must be high  
12 quality, readily available, handled properly, and mar-  
13 keted efficiently to ensure that consumers have an  
14 adequate supply of sheep products;

15 (4) the maintenance and expansion of existing  
16 markets and development of new markets for sheep  
17 and sheep products are vital to the welfare of sheep  
18 producers and persons concerned with marketing,  
19 using, and producing sheep and sheep products, as  
20 well as to the general economy of the United States,  
21 and necessary to ensure the ready availability and  
22 efficient marketing of sheep and sheep products;

23 (5) there exist established State organizations  
24 conducting sheep and sheep product promotion, re-  
25 search, and industry and consumer education pro-

1       grams that are invaluable to the efforts of promoting  
2       the consumption of sheep and sheep products;

3           (6) the cooperative development, financing, and  
4       implementation of a coordinated national program of  
5       sheep and sheep product promotion, research,  
6       consumer information, education, and industry infor-  
7       mation are necessary to maintain and expand exist-  
8       ing markets and develop new markets for sheep and  
9       sheep products; and

10       (7) sheep and sheep products move in interstate  
11       and foreign commerce, and sheep and sheep prod-  
12       ucts that do not move in such channels of commerce  
13       directly burden or affect interstate commerce in  
14       sheep and sheep products.

15       (b) POLICY.—It is the policy of Congress that it is  
16       in the public interest to authorize the establishment,  
17       through the exercise of the powers provided in this Act,  
18       of an orderly procedure for developing, financing (through  
19       adequate assessments on sheep and sheep products pro-  
20       duced or imported into the United States), and carrying  
21       out an effective, continuous, coordinated program of pro-  
22       motion, research, consumer information, education, and  
23       industry information designed to—

24           (1) strengthen the position of the sheep and  
25       sheep product industry in the marketplace;

1           (2) maintain and expand existing domestic and  
2       foreign markets and uses for sheep and sheep prod-  
3       ucts; and

4           (3) develop new markets and uses for sheep and  
5       sheep products.

6       (c) CONSTRUCTION.—Nothing in this Act provides  
7       for the control of production, or otherwise limits, the right  
8       of any person to produce sheep or sheep products.

9       **SEC. 3. DEFINITIONS.**

10       As used in this Act (unless the context clearly re-  
11       quires otherwise):

12           (1) BOARD.—The term “Board” means the Na-  
13       tional Sheep Promotion, Research, and Information  
14       Board established under section 5(b).

15           (2) CARBONIZED WOOL.—The term “carbonized  
16       wool” means wool that has been immersed in a bath,  
17       usually of mineral acids or acid salts, that destroys  
18       vegetable matter in the wool, but does not affect the  
19       wool fibres.

20           (3) CONSUMER INFORMATION.—The term  
21       “consumer information” means nutritional data and  
22       other information that will assist consumers and  
23       other persons in making evaluations and decisions  
24       regarding the purchase, preparation, or use of sheep  
25       products.

1           (4) CUSTOMS SERVICE.—The term “Customs  
2       Service” means United States Customs Service of  
3       the Department of the Treasury.

4           (5) DEGREASED WOOL.—The term “degreased  
5       wool” means wool from which the bulk of impurities  
6       has been removed by processing.

7           (6) DEPARTMENT.—The term “Department”  
8       means the United States Department of Agriculture.

9           (7) EDUCATION.—The term “education” means  
10      activities providing information relating to the sheep  
11      industry or sheep products to producers, feeders, im-  
12      porters, consumers, and other persons.

13          (8) EXECUTIVE COMMITTEE.—The term “Exec-  
14      utive Committee” means the Executive Committee  
15      established under section 5(g).

16          (9) EXPORTER.—The term “exporter” means  
17      any person who exports domestic live sheep or  
18      greasy wool from the United States.

19          (10) FEEDER.—The term “feeder” means a  
20      person who feeds lambs until the lambs reach  
21      slaughter weight.

22          (11) GREASY WOOL.—The term “greasy wool”  
23      means wool that has not been washed or otherwise  
24      cleaned.

1           (12) HANDLER.—The term “handler” means  
2 any person who purchases and markets greasy wool.

3           (13) IMPORTER.—The term “importer” means  
4 any person who imports sheep or sheep products  
5 into the United States.

6           (14) INDUSTRY INFORMATION.—The term “in-  
7 dustry information” means information and pro-  
8 grams that will lead to increased efficiency in proc-  
9 essing and the development of new markets, market-  
10 ing strategies, increased marketing efficiency, and  
11 activities to enhance the image of sheep or sheep  
12 products on a national or international basis.

13           (15) ORDER.—The term “order” means a  
14 sheep and wool promotion, research, education, and  
15 information order issued under section 4.

16           (16) PERSON.—The term “person” means any  
17 individual, group of individuals, partnership, cor-  
18 poration, association, cooperative, or any other legal  
19 entity.

20           (17) PROCESSOR.—The term “processor”  
21 means any person who slaughters sheep or processes  
22 greasy wool into degreased wool.

23           (18) PRODUCER.—The term “producer” means  
24 any person, other than a feeder, who owns or ac-  
25 quires ownership of sheep.

1           (19) PRODUCER INFORMATION.—The term  
2           “producer information” means activities designed to  
3           provide producers, feeders, and importers with infor-  
4           mation relating to production or marketing effi-  
5           ciencies or developments, program activities, or other  
6           information that would facilitate an increase in the  
7           consumption of sheep or sheep products.

8           (20) PROMOTION.—The term “promotion”  
9           means any action (including paid advertising) to ad-  
10          vance the image and desirability of sheep or sheep  
11          products to improve the competitive position, and  
12          stimulate sales, of sheep products in the domestic  
13          and international marketplace.

14          (21) PULLED WOOL.—The term “pulled wool”  
15          means wool that is pulled from the skin of a slaugh-  
16          tered sheep.

17          (22) QUALIFIED STATE SHEEP BOARD.—The  
18          term “qualified State sheep board” means a sheep  
19          and wool promotion entity that—

20                (A) is authorized by State statute or is  
21                otherwise organized and operating within a  
22                State;

23                (B) receives voluntary contributions or  
24                dues and conducts promotion, research, or

1 consumer information programs with respect to  
2 sheep or wool, or both; and

3 (C) is recognized by the Board as the  
4 sheep and wool promotion entity within the  
5 State;

6 except that not more than 1 qualified State sheep  
7 board shall exist in any State at any 1 time.

8 (23) RAW WOOL.—The term “raw wool” means  
9 greasy wool, pulled wool, degreased wool, or carbon-  
10 ized wool.

11 (24) RESEARCH.—The term “research” means  
12 development projects and studies relating to the pro-  
13 duction (including the feeding of sheep), processing,  
14 distribution, or use of sheep or sheep products to en-  
15 courage, expand, improve, or make more efficient  
16 the marketing of sheep or sheep products.

17 (25) SECRETARY.—The term “Secretary”  
18 means the Secretary of Agriculture.

19 (26) SHEEP.—The term “sheep” means ovine  
20 animals of any age, including lambs.

21 (27) SHEEP PRODUCTS.—The term “sheep  
22 products” means products produced, in whole or in  
23 part, from sheep, including wool and products con-  
24 taining wool fiber.



1           (28) STATE.—The term “State” means each of  
2           the 50 States.

3           (29) UNIT.—The term “unit” means each  
4           State, group of States, or class designation that is  
5           represented on the Board.

6           (30) UNITED STATES.—The term “United  
7           States” means the 50 States and the District of Co-  
8           lumbia.

9           (31) WOOL.—The term “wool” means the fiber  
10          from the fleece of a sheep.

11          (32) WOOL PRODUCTS.—The term “wool prod-  
12          ucts” means products produced, in whole or in part,  
13          from wool and products containing wool fiber.

14   **SEC. 4. ISSUANCE AND AMENDMENT OF ORDERS.**

15          (a) IN GENERAL.—Subject to subsection (b), the Sec-  
16          retary shall issue orders under this Act applicable to pro-  
17          ducers, feeders, importers, handlers, and purchasers of  
18          sheep and sheep products. Any order shall be national in  
19          scope. Not more than 1 order shall be in effect under this  
20          Act at any 1 time.

21          (b) PROCEDURE.—

22               (1) PROPOSAL OR REQUEST FOR ISSUANCE.—  
23          The Secretary may propose the issuance of an order  
24          under this Act, or an association of producers may

1 request the issuance of, and submit a proposal for,  
2 an order.

3 (2) NOTICE AND COMMENT CONCERNING PRO-  
4 POSED ORDER.—Not later than 60 days after the re-  
5 ceipt of a request and proposal for an order under  
6 paragraph (1), the Secretary shall publish a pro-  
7 posed order and give due notice and opportunity for  
8 public comment on the proposed order.

9 (3) ISSUANCE OF ORDERS.—After notice and  
10 opportunity for public comment are given as pro-  
11 vided in paragraph (2), the Secretary shall issue an  
12 order, taking into consideration the comments re-  
13 ceived, that includes provisions necessary to ensure  
14 that the order is in conformity with this Act. The  
15 order shall be issued not later than 180 days follow-  
16 ing publication of the proposed order.

17 (4) REFERENDUM.—The order shall go into ef-  
18 fect only if the order is approved by producers, feed-  
19 ers, and importers in a referendum conducted under  
20 section 6.

21 (c) AMENDMENTS.—The Secretary, from time to  
22 time, may amend any order issued under this Act.

1 **SEC. 5. REQUIRED TERMS IN ORDERS.**

2 (a) IN GENERAL.—An order issued under this Act  
3 shall contain the terms and conditions specified in this sec-  
4 tion.

5 (b) ESTABLISHMENT AND MEMBERSHIP OF  
6 BOARD.—

7 (1) IN GENERAL.—The order shall provide for  
8 the establishment of, and appointment of members  
9 to, a National Sheep Promotion, Research, and In-  
10 formation Board to administer the order. Members  
11 of the Board shall be appointed by the Secretary  
12 from nominations provided in accordance with this  
13 subsection. The cumulative number of seats on the  
14 Board shall be 120 and shall be apportioned as fol-  
15 lows:

16 (A) PRODUCERS.—Producers shall be ap-  
17 pointed to the Board to represent States, with  
18 each State represented by the following number  
19 of members:

Alabama .....	1
Alaska .....	1
Arizona .....	1
Arkansas .....	1
California .....	5
Colorado .....	4
Connecticut .....	1
Delaware .....	1
Florida .....	1
Georgia .....	1
Hawaii .....	1
Idaho .....	2
Illinois .....	1

Indiana .....	1
Iowa .....	2
Kansas .....	1
Kentucky .....	1
Louisiana .....	1
Maine .....	1
Maryland .....	1
Massachusetts ..	1
Michigan .....	1
Minnesota .....	2
Mississippi .....	1
Missouri .....	1
Montana .....	5
Nebraska .....	1
Nevada .....	1
New Hampshire	1
New Jersey .....	1
New Mexico .....	2
New York .....	1
North Carolina .	1
North Dakota ...	2
Ohio .....	1
Oklahoma .....	1
Oregon .....	2
Pennsylvania .....	1
Rhode Island ....	1
South Carolina .	1
South Dakota ...	4
Tennessee .....	1
Texas .....	10
Utah .....	3
Vermont .....	1
Virginia .....	1
Washington .....	1
West Virginia ...	1
Wisconsin .....	1
Wyoming .....	5

1                   (B) FEEDERS.—The feeder sheep industry  
2                   shall be represented on the Board by 10 mem-  
3                   bers.

4                   (C) IMPORTERS.—Importers shall be rep-  
5                   resented on the Board by 25 members.

6                   (D) ALTERNATES.—The order shall pro-  
7                   vide that a unit represented by only 1 member

1 may have an alternate member appointed to en-  
2 sure representation at meetings of the Board.

3 (2) NOMINATIONS.—

4 (A) PRODUCERS.—The Secretary shall ap-  
5 point producers to represent units established  
6 under paragraph (1)(A) from nominations sub-  
7 mitted by eligible organizations certified under  
8 subsection (c)(3). An eligible organization may  
9 submit only nominations from the membership  
10 of the organization for the unit in which the or-  
11 ganization is located. To be represented on the  
12 Board, each eligible organization shall submit  
13 to the Secretary at least 1.5 nominations for  
14 each appointment to the Board for which the  
15 unit is entitled to representation, as determined  
16 under paragraph (1)(A). If a unit is entitled to  
17 1 appointment on the Board, the unit shall sub-  
18 mit at least 2 nominations for the appointment.

19 (B) FEEDERS.—The Secretary shall ap-  
20 point representatives of the feeder sheep indus-  
21 try to seats established under paragraph (1)(B)  
22 from nominations submitted by qualified na-  
23 tional organizations that represent the feeder  
24 sheep industry. To be represented on the  
25 Board, the industry shall provide at least 1.5

1 nominations for each appointment to the Board  
2 for which the feeder sheep industry is entitled  
3 to representation, as determined under para-  
4 graph (1)(B).

5 (C) IMPORTERS.—The Secretary shall ap-  
6 point importers to seats established under para-  
7 graph (1)(C) from nominations submitted by  
8 qualified organizations that represent import-  
9 ers, as determined by the Secretary. To be rep-  
10 resented on the Board, importers shall provide  
11 at least 1.5 nominations for each appointment  
12 to the Board for which importers are entitled to  
13 representation, as determined under paragraph  
14 (1)(C).

15 (c) METHOD FOR OBTAINING NOMINATIONS.—

16 (1) INITIALLY ESTABLISHED BOARD.—

17 (A) PRODUCER NOMINATIONS.—The Sec-  
18 retary shall solicit nominations for each seat on  
19 the initially established Board to which a unit  
20 is entitled to representation from eligible orga-  
21 nizations certified under paragraph (3). If no  
22 such organization exists in the unit, the Sec-  
23 retary shall solicit nominations for appoint-  
24 ments in such manner as the Secretary deter-  
25 mines appropriate.

1 (B) FEEDER AND IMPORTER NOMINA-  
2 TIONS.—The Secretary shall solicit nominations  
3 for each seat for which feeders or importers are  
4 entitled to representation from organizations  
5 that represent feeders and importers, respec-  
6 tively. In determining whether an organization  
7 is eligible to submit nominations under this  
8 subparagraph, the Secretary shall determine  
9 whether—

10 (i) the active membership of the orga-  
11 nization includes a significant number of  
12 feeders or importers in relation to the total  
13 membership of the organization;

14 (ii) there is evidence of stability and  
15 permanency of the organization; and

16 (iii) the organization has a primary  
17 and overriding interest in representing the  
18 feeder or importer segment of the sheep in-  
19 dustry.

20 (2) SUBSEQUENT APPOINTMENT.—

21 (A) PRODUCER NOMINATIONS.—The solici-  
22 tation of nominations for subsequent appoint-  
23 ment to the Board from eligible organizations  
24 certified under paragraph (3) shall be initiated

1 by the Secretary, with the Board securing the  
2 nominations for the Secretary.

3 (B) FEEDER AND IMPORTER NOMINA-  
4 TIONS.—The solicitation of feeder and importer  
5 nominations for seats on the Board shall be  
6 made by the Secretary in accordance with para-  
7 graph (1)(B).

8 (3) CERTIFICATION OF ORGANIZATIONS.—

9 (A) IN GENERAL.—The eligibility of any  
10 organization to represent producers, and to par-  
11 ticipate in the making of nominations to rep-  
12 resent producers under this section, shall be  
13 certified by the Secretary. The Secretary shall  
14 certify any organization that the Secretary de-  
15 termines meets the eligibility criteria estab-  
16 lished by the Secretary under this paragraph.  
17 An eligibility determination of the Secretary  
18 under this paragraph shall be final.

19 (B) BASIS FOR CERTIFICATION.—Certifi-  
20 cation under this paragraph shall be based, in  
21 addition to other available information, on a  
22 factual report submitted by the organization,  
23 that shall contain information considered rel-  
24 evant and specified by the Secretary, includ-  
25 ing—



1 (i) the geographic territory covered by  
2 the active membership of the organization;

3 (ii) the nature and size of the active  
4 membership of the organization, including  
5 the proportion of the total number of ac-  
6 tive producers represented by the organiza-  
7 tion;

8 (iii) evidence of stability and perma-  
9 nency of the organization;

10 (iv) sources from which the operating  
11 funds of the organization are derived;

12 (v) the functions of the organization;  
13 and

14 (vi) the ability and willingness of the  
15 organization to further the aims and objec-  
16 tives of this Act.

17 (C) PRIMARY CONSIDERATIONS.—A pri-  
18 mary consideration in determining the eligibility  
19 of an organization under this paragraph shall  
20 be whether—

21 (i) the membership of the organiza-  
22 tion consists primarily of producers who  
23 own a substantial quantity of sheep; and

24 (ii) an interest of the organization is  
25 in the production of sheep.

1 (d) ADMINISTRATION.—

2 (1) TERMS.—Each appointment to the Board  
3 shall be for a term of 3 years, except that appoint-  
4 ments to the initially established Board shall be pro-  
5 portionately for 1-year, 2-year, and 3-year terms. No  
6 person may serve more than 2 consecutive 3-year  
7 terms, except that an elected officer of the Board  
8 shall not be subject to this sentence while the officer  
9 holds office.

10 (2) COMPENSATION.—A Board member shall  
11 serve without compensation, but shall be reimbursed  
12 for the reasonable expenses of the member incurred  
13 in performing the duties of the Board.

14 (3) MEETINGS.—The order shall provide for at  
15 least an annual meeting of the Board and such addi-  
16 tional meetings of the Board as may be required.

17 (e) POWERS AND DUTIES OF THE BOARD.—The  
18 order shall define the powers and duties of the Board and  
19 shall include the power and duty—

20 (1) to elect officers of the Board, including a  
21 Chairperson, Vice Chairperson, and Secretary;

22 (2) to administer the order in accordance with  
23 the terms and provisions of the order;

24 (3) to recommend regulations to effectuate the  
25 terms and provisions of the order;

1           (4) to elect members of the Board to serve on  
2           the Executive Committee;

3           (5) to approve or reject budgets submitted by  
4           the Executive Committee;

5           (6) on approval, to submit the budgets to the  
6           Secretary for the approval or disapproval of the Sec-  
7           retary;

8           (7) to contract with entities, if necessary, to  
9           carry out plans or projects in accordance with this  
10          Act;

11          (8) to conduct programs of promotion, research,  
12          consumer information, education, industry informa-  
13          tion, and producer information;

14          (9) to receive, investigate, and report to the  
15          Secretary complaints of violations of the order;

16          (10) to recommend to the Secretary amend-  
17          ments to the order;

18          (11) to provide the Secretary with prior notice  
19          of meetings of the Board to permit the Secretary, or  
20          a designated representative, to attend the meetings;

21          (12) to provide, not less than annually, a report  
22          to producers, feeders, and importers accounting for  
23          funds expended by the Board and describing pro-  
24          grams carried out under this Act, and to make the  
25          report available to the public on request;

1           (13) to establish 7 regions that, to the extent  
2           practicable, contain geographically contiguous States  
3           and approximately equal numbers of producers and  
4           sheep production;

5           (14) to employ or retain necessary staff; and

6           (15) to invest funds in accordance with sub-  
7           section (k).

8           (f) BUDGETS.—

9           (1) IN GENERAL.—The order shall provide that  
10          the Board shall review budgets submitted by the Ex-  
11          ecutive Committee, on a fiscal year basis, of antici-  
12          pated expenses and disbursements by the Board, in-  
13          cluding probable costs of administration and pro-  
14          motion, research, consumer information, education,  
15          industry information, and producer information  
16          projects. On approval by the Board, the Board shall  
17          submit the budget to the Secretary for the approval  
18          of the Secretary.

19          (2) LIMITATION.—No expenditure of funds may  
20          be made by the Board unless the expenditure is au-  
21          thorized under a budget or budget amendment ap-  
22          proved by the Secretary.

23          (g) EXECUTIVE COMMITTEE.—

24          (1) ESTABLISHMENT.—The order shall estab-  
25          lish an Executive Committee to administer the terms

1 and provisions of the order, as provided in this sub-  
2 section, under the direction of the Board and con-  
3 sistent with the policies determined by the Board.

4 (2) MEMBERSHIP.—The Executive Committee  
5 shall be composed of 14 members, of which—

6 (A) 11 members shall be elected by the  
7 Board on an annual basis, of which—

8 (i) 7 members shall represent produc-  
9 ers, with 1 member representing each of  
10 the regions established in the order;

11 (ii) 1 member shall represent feeders;

12 and

13 (iii) 3 members shall represent im-  
14 porters; and

15 (B) 3 members shall be the Chairperson,  
16 Vice Chairperson, and Secretary of the Board.

17 (3) POWERS AND DUTIES.—

18 (A) PLANS OR PROJECTS.—The Executive  
19 Committee shall develop plans or projects of  
20 promotion, research, consumer information,  
21 education, industry information, and producer  
22 information, which shall be paid for with as-  
23 sessments collected by the Board. The plans or  
24 projects shall not become effective until the  
25 plans or projects are approved by the Secretary.

1 (B) BUDGETS.—The Executive Committee  
2 shall be responsible for developing and submit-  
3 ting to the Board, for the approval of the  
4 Board, budgets, on a fiscal year basis, of the  
5 anticipated expenses and disbursements of the  
6 Board, including probable costs of promotion,  
7 research, consumer information, education, in-  
8 dustry information, and producer information  
9 projects. The Board shall approve or disapprove  
10 a budget submitted by the Executive Commit-  
11 tee, and, if approved, shall submit the budget to  
12 the Secretary for the approval of the Secretary.

13 (4) TERMS.—A term of appointment to the Ex-  
14 ecutive Committee shall be for 1 year.

15 (5) CHAIRPERSON.—The Chairperson of the  
16 Board shall serve as Chairperson of the Executive  
17 Committee.

18 (6) QUORUM.—A quorum of the Executive  
19 Committee shall consist of 8 members.

20 (h) EXPENSES, CONTRACTS, AND AGREEMENTS.—

21 (1) EXPENSES.—The order shall provide that  
22 the Board shall be responsible for all expenses of the  
23 Board and the Executive Committee.

1           (2) CONTRACTS AND AGREEMENTS.—A con-  
2       tract or agreement entered into by the Board under  
3       subsection (e)(7) shall provide that—

4           (A) the contracting party shall develop and  
5       submit to the Board a plan or project, together  
6       with a budget or budgets that provides esti-  
7       mated costs to be incurred for the plan or  
8       project;

9           (B) the plan or project, and the contract  
10      or agreement, shall not become effective until  
11      the plan or project has been approved by the  
12      Secretary; and

13          (C) the contracting party shall—

14           (i) keep accurate records of all of the  
15      transactions of the party;

16           (ii) account for funds received and ex-  
17      pended, including staff time, salaries, and  
18      expenses expended on behalf of Board ac-  
19      tivities;

20           (iii) make periodic reports to the  
21      Board of activities conducted; and

22           (iv) make such other reports as the  
23      Board or the Secretary may require.

24      (i) ASSESSMENTS.—

25      (1) SHEEP PURCHASES.—

1 (A) IN GENERAL.—The order shall provide  
2 that each person making payment to a producer  
3 or feeder for sheep purchased from the pro-  
4 ducer or feeder shall, in the manner prescribed  
5 by the order, collect an assessment from the  
6 producer or feeder on each sheep sold by the  
7 producer or feeder.

8 (B) PROCESSING.—Any person purchasing  
9 sheep for processing shall collect the assessment  
10 from the seller and remit the assessment to the  
11 Board in the manner prescribed by the order.

12 (C) RATE.—

13 (i) IN GENERAL.—Except as provided  
14 in clause (ii), the rate of assessment under  
15 this paragraph shall be 1 cent per pound  
16 of live sheep sold.

17 (ii) EXCEPTION.—The rate of assess-  
18 ment under this paragraph may be raised  
19 or lowered not more than  $\frac{15}{100}$  of a cent  
20 per pound in any 1 year, as recommended  
21 by the Executive Committee and approved  
22 by the Board and the Secretary, except  
23 that the rate of assessment under this  
24 paragraph shall not exceed 2.5 cents per  
25 pound of live sheep sold.



1 (2) WOOL PURCHASES.—

2 (A) IN GENERAL.—The order shall provide  
3 that each person making payment to a pro-  
4 ducer, feeder, or handler of wool for wool pur-  
5 chased from the producer, feeder, or handler  
6 shall, in the manner prescribed by the order,  
7 collect an assessment on each pound of greasy  
8 wool sold.

9 (B) PROCESSING.—Any person purchasing  
10 greasy wool for processing shall collect the as-  
11 sessment and remit the assessment to the  
12 Board in the manner prescribed by the order.

13 (C) RATE.—

14 (i) IN GENERAL.—Except as provided  
15 in clause (ii), the rate of assessment under  
16 this paragraph shall be 2 cents per pound  
17 of greasy wool.

18 (ii) EXCEPTION.—The rate of assess-  
19 ment under this paragraph may be raised  
20 or lowered not more than  $\frac{2}{10}$  of a cent per  
21 pound in any 1 year, as recommended by  
22 the Executive Committee and approved by  
23 the Board and the Secretary, except that  
24 the rate of assessment under this para-

1 graph shall not exceed 4 cents per pound  
2 of greasy wool.

3 (3) DIRECT PROCESSING.—The order shall pro-  
4 vide that any person processing or causing to be  
5 processed sheep or sheep products of that person's  
6 own production and marketing shall—

7 (A) pay an assessment on the sheep or  
8 sheep products at the time of sale at a rate  
9 equivalent to the rate provided for in paragraph  
10 (1) or (2), as appropriate; and

11 (B) remit the assessment to the Board in  
12 the manner prescribed by the order.

13 (4) EXPORTS.—The order shall provide that  
14 any person exporting live sheep or greasy wool  
15 shall—

16 (A) pay the assessment on the sheep or  
17 greasy wool at the time of export at a rate  
18 equivalent to the rate provided for in paragraph  
19 (1) or (2), as appropriate; and

20 (B) remit the assessment to the Board in  
21 the manner prescribed by the order.

22 (5) IMPORTS.—

23 (A) IN GENERAL.—The order shall provide  
24 that any person importing sheep or sheep prod-  
25 uct, and any person importing wool or products

1 containing wool, into the United States shall  
2 pay an assessment to the Board in the manner  
3 prescribed by the order, except that this para-  
4 graph shall not apply to raw wool that is im-  
5 ported into the United States.

6 (B) COLLECTION.—The Customs Service  
7 shall collect the assessment required under this  
8 paragraph and remit the assessment to the Sec-  
9 retary for disbursement to the Board.

10 (C) RATE FOR SHEEP AND SHEEP PROD-  
11 UCTS.—

12 (i) IN GENERAL.—Except as provided  
13 in subparagraph (B), the rate of assess-  
14 ment under this paragraph for sheep and  
15 sheep products shall be—

16 (I) in the case of a live sheep, 1  
17 cent per pound; and

18 (II) in the case of a sheep prod-  
19 uct, the equivalent of 1 cent per  
20 pound of live sheep, as determined by  
21 the Secretary in consultation with the  
22 domestic sheep industry.

23 (ii) EXCEPTION.—The rate of assess-  
24 ment under this subparagraph may be  
25 raised or lowered not more than  $15/100$  cent

1 per pound in any 1 year, as recommended  
2 by the Executive Committee and approved  
3 by the Board and the Secretary, except  
4 that the rate of assessment under this sub-  
5 paragraph shall not exceed 2.5 cents per  
6 pound.

7 (D) RATE FOR WOOL AND WOOL PROD-  
8 UCTS.—

9 (i) IN GENERAL.—Except as provided  
10 in clause (ii), the rate of assessment under  
11 this paragraph for wool and products con-  
12 taining wool, shall be 2 cents per pound of  
13 degreased wool or the equivalent of  
14 degreased wool.

15 (ii) EXCEPTION.—The rate of assess-  
16 ment under this subparagraph may be  
17 raised or lowered not more than  $\frac{2}{10}$  cent  
18 per pound in any 1 year, as recommended  
19 by the Executive Committee and approved  
20 by the Board and the Secretary, except  
21 that the rate of assessment under this sub-  
22 paragraph shall not exceed 4 cents per  
23 pound of degreased wool or the equivalent  
24 of degreased wool.

25 (6) QUALIFIED STATE SHEEP BOARDS.—

1 (A) IN GENERAL.—Except as provided in  
2 subparagraph (B), the order shall provide that  
3 20 percent of the total assessments collected by  
4 the Board on the marketing of domestic sheep  
5 and domestic sheep products in any 1 year from  
6 a State shall be returned to the qualified State  
7 sheep board of the State.

8 (B) EXCEPTION.—No qualified State sheep  
9 board shall receive less than \$2,500 under sub-  
10 paragraph (A) in any year.

11 (7) DE MINIMIS IMPORTS.—The Secretary may  
12 issue regulations that—

13 (A) exclude certain imported materials or  
14 products that contain de minimis content levels  
15 of sheep or sheep products; and

16 (B) waive the assessment due on the mate-  
17 rials or products.

18 (8) USE OF ASSESSMENTS.—

19 (A) IN GENERAL.—The order shall provide  
20 that assessments received by the Board shall be  
21 used by the Board for the payment of expenses  
22 incurred in administering the order, with au-  
23 thorization for a reasonable reserve.

24 (B) REIMBURSEMENT OF SECRETARY.—  
25 The Secretary shall be reimbursed for costs in-

1 curred in implementing and administering the  
2 order.

3 (j) BOOKS AND RECORDS OF BOARD.—

4 (1) IN GENERAL.—The order shall require the  
5 Board to—

6 (A) maintain such books and records as  
7 the Secretary may prescribe, which shall be  
8 available to the Secretary for inspection and  
9 audit;

10 (B) prepare and submit to the Secretary,  
11 from time to time, such reports as the Sec-  
12 retary may prescribe; and

13 (C) account for the receipt and disburse-  
14 ment of all funds entrusted to the Board.

15 (2) AUDIT.—The Board shall cause books and  
16 records of the Board related to the order to be au-  
17 dited by an independent auditor at the end of each  
18 fiscal year. The Board shall submit a report of the  
19 audit to the Secretary.

20 (k) INVESTMENT OF FUNDS.—

21 (1) IN GENERAL.—The order shall provide that  
22 the Board may invest, pending disbursement, funds  
23 the Board receives under the order, only in—

24 (A) obligations of the United States or any  
25 agency of the United States;

1 (B) general obligations of any State or any  
2 political subdivision of a State;

3 (C) any interest-bearing account or certifi-  
4 cate of deposit of a bank that is a member of  
5 the Federal Reserve System; or

6 (D) obligations fully guaranteed as to prin-  
7 cipal and interest by the United States.

8 (2) USE OF INCOME.—Income from any invest-  
9 ment under paragraph (1) may be used for any pur-  
10 pose for which the invested funds may be used.

11 (I) PROHIBITION ON USE OF FUNDS.—

12 (1) IN GENERAL.—Except as provided in para-  
13 graph (2), the order shall prohibit any funds col-  
14 lected by the Board under the order from being used  
15 in any manner for the purpose of influencing legisla-  
16 tion or government action or policy.

17 (2) EXCEPTIONS.—Paragraph (1) shall not  
18 apply to—

19 (A) the development and recommendation  
20 to the Secretary of amendments to the order; or

21 (B) the communication to appropriate gov-  
22 ernment officials, in response to a request made  
23 by the officials, of information relating to the  
24 conduct, implementation, or results of pro-  
25 motion, research, consumer information, edu-

1 cation, industry information, or producer infor-  
2 mation activities under the order.

3 (3) FALSE OR MISLEADING CLAIMS.—A plan or  
4 project conducted under this Act shall not make  
5 false or misleading claims on behalf of sheep or  
6 sheep products or against a competing product.

7 (m) BOOKS AND RECORDS.—

8 (1) IN GENERAL.—The order shall require that  
9 each person making payment to a producer, feeder,  
10 or handler for sheep or sheep products, each im-  
11 porter and exporter of sheep or sheep products, and  
12 each person marketing sheep products of the per-  
13 son's own production to maintain, and make avail-  
14 able for inspection, such books and records as may  
15 be required by the order and file reports at the time,  
16 in the manner, and having the content prescribed by  
17 the order.

18 (2) USE OF INFORMATION.—

19 (A) IN GENERAL.—Information from the  
20 records or reports shall be made available to the  
21 Secretary for the administration or enforcement  
22 of this Act, or any order or regulation issued  
23 under this Act.

24 (B) OTHER INFORMATION.—The Secretary  
25 shall authorize the use under this Act of infor-



1 mation regarding persons paying producers,  
2 feeders, importers, handlers, or processors that  
3 is accumulated under a law or regulation other  
4 than this Act or a regulation issued under this  
5 Act.

6 (3) CONFIDENTIALITY.—

7 (A) IN GENERAL.—Except as otherwise  
8 provided in this Act, all information obtained  
9 under paragraph (1) or (2) shall be kept con-  
10 fidential by all officers and employees of the  
11 Department and of the Board.

12 (B) DISCLOSURE.—Information referred to  
13 in subparagraph (A) may be disclosed only if—

14 (i) the Secretary considers the infor-  
15 mation relevant;

16 (ii) the information is revealed in a  
17 judicial proceeding or administrative hear-  
18 ing brought at the direction or on the re-  
19 quest of the Secretary or to which the Sec-  
20 retary or any officer of the Department is  
21 a party; and

22 (iii) the information relates to this  
23 Act.

24 (C) GENERAL STATEMENTS.—Nothing in  
25 this paragraph prohibits—

1 (i) the issuance of general statements,  
2 based on the reports, of the number of per-  
3 sons subject to an order or statistical data  
4 collected from the persons, which state-  
5 ments do not identify the information fur-  
6 nished by any person; or

7 (ii) the publication, by direction of the  
8 Secretary, of the name of any person vio-  
9 lating any order and a statement of the  
10 particular provisions of the order violated  
11 by the person.

12 (D) ADMINISTRATION.—No information  
13 obtained under this Act may be made available  
14 to any agency or officer of the Federal Govern-  
15 ment for any purpose other than the implemen-  
16 tation of this Act or any investigatory or en-  
17 forcement action necessary for the implementa-  
18 tion of this Act.

19 (E) PENALTY.—Any person who willfully  
20 violates this paragraph, on conviction, shall be  
21 subject to a fine of not more than \$1,000 or to  
22 imprisonment for not more than 1 year, or  
23 both, and if the person is an officer or employee  
24 of the Board or the Department, shall be re-  
25 moved from office.

1 (n) OTHER TERMS AND CONDITIONS.—The order  
 2 shall provide such terms and conditions, not inconsistent  
 3 with this section, as are necessary to carry out the order,  
 4 including provisions for the assessment of a penalty for  
 5 the late payment of an assessment due under the order.

6 **SEC. 6. REFERENDA.**

7 (a) INITIAL REFERENDUM.—

8 (1) IN GENERAL.—Following the issuance of an  
 9 order under section 4, the Secretary shall conduct a  
 10 referendum among producers, feeders, and importers  
 11 who, during a representative period as determined  
 12 by the Secretary, have been engaged in the produc-  
 13 tion, feeding, or importation of sheep or sheep prod-  
 14 ucts for the purpose of ascertaining whether the  
 15 order shall go into effect.

16 (2) APPROVAL OF ORDER.—The order shall be-  
 17 come effective only if the Secretary determines that  
 18 the order has been approved by not less than a ma-  
 19 jority of the producers, feeders, and importers voting  
 20 in the referendum or at least  $\frac{2}{3}$  of the production  
 21 represented by persons voting in the referendum.

22 (b) ADDITIONAL REFERENDA.—

23 (1) IN GENERAL.—After the initial referendum,  
 24 on the request of a representative group comprising  
 25 10 percent or more of the producers, feeders, and

1 importers who, during a representative period as de-  
2 termined by the Secretary, have been engaged in the  
3 production, feeding, importation, or processing of  
4 sheep or sheep products, the Secretary shall conduct  
5 a referendum of producers, feeders, and importers to  
6 determine whether the producers, feeders, and im-  
7 porters favor the termination or suspension of the  
8 order.

9 (2) SUSPENSION OR TERMINATION.—If the Sec-  
10 retary determines that suspension or termination of  
11 the order is favored by a majority of the producers,  
12 feeders, and importers voting in the referendum or  
13 at least  $\frac{2}{3}$  of the production represented by the per-  
14 sons voting in the referendum, the Secretary shall  
15 suspend or terminate—

16 (A) collection of assessments under the  
17 order not later than 180 days after the deter-  
18 mination; and

19 (B) the order in an orderly manner as soon  
20 as practicable after the determination.

21 (c) PROCEDURES.—

22 (1) REIMBURSEMENT—

23 (A) IN GENERAL.—Except as provided in  
24 subparagraph (B), the Board shall reimburse  
25 the Secretary for any expenses incurred by the

1 Secretary in connection with the conduct of any  
2 referendum under this section.

3 (B) FEDERAL EMPLOYEE SALARIES.—The  
4 Board shall not be required to reimburse the  
5 Secretary for the salaries of Federal employees  
6 under subparagraph (A) if the Secretary deter-  
7 mines that the reimbursement would be overly  
8 burdensome and costly.

9 (2) DATE.—Each referendum under this sec-  
10 tion shall be conducted on a date established by the  
11 Secretary, under a procedure by which producers,  
12 feeders, and importers intending to vote in the ref-  
13 erendum shall certify that the producers, feeders,  
14 and importers were engaged in the production, feed-  
15 ing, or importation of sheep or sheep products dur-  
16 ing the representative period and, on the same day,  
17 shall be provided an opportunity to vote in the ref-  
18 erendum.

19 (3) PLACE.—Referenda under this section shall  
20 be conducted at locations determined by the Sec-  
21 retary. Absentee mail ballots shall be furnished by  
22 the Secretary on request made in person, by mail, or  
23 by telephone.

24 (4) ALLOCATION OF PRODUCTION.—The Sec-  
25 retary shall determine a method of allocating, by a

1 pro rata percentage of annual projected or actual as-  
2 sessments from importers, the volume of production  
3 represented by importers in referenda conducted  
4 pursuant to this section.

5 **SEC. 7. PETITION AND REVIEW.**

6 (a) PETITION.—

7 (1) IN GENERAL.—A person subject to an order  
8 issued under this Act may file with the Secretary a  
9 petition—

10 (A) stating that the order, any provision of  
11 the order, or any obligation imposed in connec-  
12 tion with the order is not established in accord-  
13 ance with law; and

14 (B) requesting a modification of the order  
15 or an exemption from the order.

16 (2) HEARINGS.—The petitioner shall be given  
17 an opportunity for a hearing on the petition, in ac-  
18 cordance with regulations issued by the Secretary.

19 (3) RULING.—After the hearing, the Secretary  
20 shall make a ruling on the petition. The ruling shall  
21 be final if the ruling is in accordance with law.

22 (b) REVIEW.—

23 (1) COMMENCEMENT OF ACTION.—The district  
24 court of the United States for any district in which  
25 a person who is a petitioner under subsection (a) re-

1 sides or carries on business shall have jurisdiction to  
2 review the ruling on the petition of the person, if a  
3 complaint for that purpose is filed not later than 20  
4 days after the date of the entry of the ruling by the  
5 Secretary under subsection (a)(3).

6 (2) PROCESS.—Service of process in a proceed-  
7 ing may be conducted on the Secretary by delivering  
8 a copy of the complaint to the Secretary, under such  
9 rules or regulations as are considered necessary by  
10 the Secretary to facilitate the service of process.

11 (3) REMANDS.—If the court determines that  
12 the ruling is not in accordance with law, the court  
13 shall remand the matter to the Secretary with direc-  
14 tions—

15 (A) to make such ruling as the court shall  
16 determine to be in accordance with law; or

17 (B) to take such further action as, in the  
18 opinion of the court, the law requires.

19 **SEC. 8. ENFORCEMENT.**

20 (a) JURISDICTION.—Each district court of the United  
21 States shall have jurisdiction specifically to enforce, and  
22 to prevent and restrain a person from violating, an order  
23 or regulation issued under this Act.

24 (b) REFERRAL TO ATTORNEY GENERAL.—A civil ac-  
25 tion authorized to be brought under this section shall be

1 referred to the Attorney General for appropriate action,  
2 except that the Secretary is not required to refer to the  
3 Attorney General a violation of this Act, if the Secretary  
4 believes that the administration and enforcement of this  
5 Act would be adequately served by providing a suitable  
6 written notice or warning to the person who committed  
7 the violation or by an administrative action under section  
8 7.

9 (c) CIVIL PENALTIES AND ORDERS.—

10 (1) CIVIL PENALTIES.—A person who willfully  
11 violates an order or regulation issued by the Sec-  
12 retary under this Act may be assessed by the Sec-  
13 retary—

14 (A) a civil penalty of not more than \$1,000  
15 for each such violation; and

16 (B) in the case of a willful failure to pay,  
17 collect, or remit an assessment as required by  
18 the order, an additional penalty equal to the  
19 amount of the assessment.

20 (2) SEPARATE OFFENSE.—Each violation shall  
21 be a separate offense.

22 (3) CEASE-AND-DESIST ORDERS.—In addition  
23 to, or in lieu of, the civil penalty, the Secretary may  
24 issue an order requiring the person to cease and de-  
25 sist from violating the order or regulation.



1           (4) NOTICE AND HEARING.—No order assessing  
2           a penalty or cease-and-desist order may be issued by  
3           the Secretary under this subsection unless the Sec-  
4           retary provides notice and an opportunity for a hear-  
5           ing on the record with respect to the violation.

6           (5) FINALITY.—An order assessing a penalty or  
7           a cease-and-desist order issued under this subsection  
8           by the Secretary shall be final and conclusive unless  
9           the person against whom the order is issued files an  
10          appeal from the order with the United States court  
11          of appeals, as provided in subsection (d), not later  
12          than 30 days after the person receives notice of the  
13          order.

14          (d) REVIEW BY COURT OF APPEALS.—

15               (1) IN GENERAL.—A person against whom an  
16               order is issued under subsection (c) may obtain re-  
17               view of the order by—

18                       (A) filing, not later than 30 days after the  
19                       date of the order, a notice of appeal in—

20                               (i) the United States court of appeals  
21                               for the circuit in which the person resides  
22                               or carries on business; or

23                               (ii) the United States Court of Ap-  
24                               peals for the District of Columbia Circuit;  
25                               and

1 (B) simultaneously sending a copy of the  
2 notice of appeal by certified mail to the Sec-  
3 retary.

4 (2) RECORD.—The Secretary shall file promptly  
5 in the court a certified copy of the record on which  
6 the Secretary has determined that the person has  
7 committed a violation.

8 (3) STANDARD OF REVIEW.—A finding of the  
9 Secretary under this section shall be set aside only  
10 if the finding is found to be unsupported by substan-  
11 tial evidence.

12 (e) FAILURE TO OBEY ORDERS.—A person who fails  
13 to obey a valid cease-and-desist order issued by the Sec-  
14 retary under this section, after an opportunity for a hear-  
15 ing, shall be subject to a civil penalty assessed by the Sec-  
16 retary of not more than \$500 for each offense. Each day  
17 during which the failure continues shall be considered to  
18 be a separate violation of the order.

19 (f) FAILURE TO PAY PENALTIES.—If a person fails  
20 to pay a valid civil penalty imposed under this section by  
21 the Secretary, the Secretary shall refer the matter to the  
22 Attorney General for recovery of the amount assessed in  
23 the district court of the United States for any district in  
24 which the person resides or carries on business. In the

1 action, the validity and appropriateness of the order im-  
2 posing the civil penalty shall not be subject to review.

3 (g) ADDITIONAL REMEDIES.—The remedies provided  
4 in this section shall be in addition to, and not exclusive  
5 of, other remedies that may be available.

6 **SEC. 9. INVESTIGATIONS AND POWER TO SUBPOENA.**

7 (a) INVESTIGATIONS.—The Secretary may make such  
8 investigations as the Secretary considers necessary—

9 (1) for the effective administration of this Act;

10 or

11 (2) to determine whether any person subject to  
12 this Act has engaged, or is about to engage, in any  
13 action that constitutes or will constitute a violation  
14 of this Act, or of any order or regulation issued  
15 under this Act.

16 (b) SUBPOENAS, OATHS, AND AFFIRMATIONS.—For  
17 the purpose of any investigation under subsection (a), the  
18 Secretary may administer oaths and affirmations, sub-  
19 poena witnesses, compel the attendance of witnesses, take  
20 evidence, and require the production of any records that  
21 are relevant to the inquiry. The attendance of witnesses  
22 and the production of any such records may be required  
23 from any place in the United States.

24 (c) AID OF COURTS.—In the case of contumacy by,  
25 or refusal to obey a subpoena issued to, any person, the

1 Secretary may invoke the aid of any court of the United  
2 States within the jurisdiction of which the investigation  
3 or proceeding is carried on, or where the person resides  
4 or carries on business, in order to require the attendance  
5 and testimony of the person or the production of records.  
6 The court may issue an order requiring the person to ap-  
7 pear before the Secretary to produce records or to give  
8 testimony regarding the matter under investigation.

9 (d) CONTEMPT.—Any failure to obey the order of the  
10 court may be punished by the court as a contempt of the  
11 court.

12 (e) PROCESS.—Process in any case under this section  
13 may be served in the judicial district in which the person  
14 resides or carries on business or wherever the person may  
15 be found.

16 **SEC. 10. ADMINISTRATIVE PROVISIONS.**

17 (a) CONSTRUCTION.—Nothing in this Act preempts  
18 or supersedes any other program relating to sheep pro-  
19 motion, research, or information organized and operated  
20 under the laws of the United States or any State.

21 (b) AMENDMENTS TO ORDERS.—The provisions of  
22 this Act applicable to an order shall be applicable to  
23 amendments to the order, except that the Secretary is not  
24 required to conduct a referendum on a proposed amend-  
25 ment to an order.

1 **SEC. 11. REGULATIONS.**

2       The Secretary may issue such regulations as are nec-  
3       essary to carry out this Act.

4 **SEC. 12. AUTHORIZATION OF APPROPRIATIONS.**

5       (a) IN GENERAL.—There are authorized to be appro-  
6       priated for each fiscal year such sums as are necessary  
7       to carry out this Act.

8       (b) ADMINISTRATIVE EXPENSES.—Funds appro-  
9       priated under subsection (a) shall not be available for pay-  
10      ment of the expenses or expenditures of the Board in ad-  
11      ministering any provision of any order issued under this  
12      Act.

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